Project Data Summary Sheet¹⁷⁰

Project Number	SEA 3036 Phase 1
Project Name	Pacific Patrol Boat
	Replacement (PPB-R)
First Year Reported in the MPR	2017-18
Capability Type	Replacement
Acquisition Type	COTS
Capability Manager	Chief of Navy
Government 1st Pass	Apr 16
Approval	
Government 2nd Pass	Apr 16
Approval (or key Government	
pre-Second Pass Approval)	
Budget at 2nd Pass Approval	\$504.5m
(or key Government pre-	
Second Pass Approval)	
Total Approved Budget	\$504.3m
(Current)	
2019-20 Budget	\$78.1m
Project Stage	Initial Materiel Release
Complexity	ACAT II



Section 1 – Project Summary

1.1 Project Description

SEA 3036 Phase 1 – Pacific Patrol Boat Replacement is acquiring 21 vessels to replace the existing 22 Pacific Patrol Boats (PPBs) gifted to 12 Pacific Island Countries between 1987 and 1997 and two boats for Timor-Leste; as part of Australia's Pacific Maritime Security Program. The project also includes disposal of the current PPB fleet and minor upgrades to Pacific Island infrastructure to enable safe berthing of the new Guardian Class Patrol Boats (GCPBs).

1.2 Current Status

Cost Performance

In-year

As at 30 June 2020, the project has an underspend of \$11.6m against the year's budget. This is primarily due to:

- The reprograming of spares and equipage procurement and Contract Change Proposals.
- Delays in Infrastructure and Vessel 7 Acceptance due to international travel restrictions brought on by the COVID-19
 pandemic.

Project Financial Assurance Statement

As at 30 June 2020 the project has reviewed the approved scope and budget for those elements required to be delivered by the project. Having reviewed the current financial and contractual obligations of the project, current known risks and estimated future expenditure, Defence considers, as at the reporting date, there is sufficient budget remaining for the project to complete against the agreed scope.

Contingency Statement

The project has not applied contingency in the financial year.

Schedule Performance

The project is currently within the delivery phase. To date, the first six GCPB vessels have been delivered to their respective recipient nations as follows:

- Vessel 1 to Papua New Guinea in November 2018
- Vessel 2 to Tuvalu in April 2019
- Vessel 3 to Tonga in June 2019
- Vessel 4 to Samoa in August 2019
- Vessel 5 to Solomon Islands in November 2019
- Vessel 6 to Fiji in March 2020

In addition, from 01 July 2019 the project has achieved the following Key Milestones on time:

- Vessel 5 (Solomon Islands) Launch milestone achieved in August 2019
- Vessel 6 (Fiji) Launch milestone achieved in October 2019
- Vessel 7 (Palau) Launch milestone achieved in February 2020

170 Notice to reader

Forecast dates and Sections: 1.2 (Materiel Capability Delivery Performance), 1.3 (Major Risks and Issues), 4.1 (Measures of Materiel Capability Delivery Performance), and 5 (Major Risks and Issues) are excluded from the scope of the ANAO's review of this Project Data Summary Sheet. Information on the scope of the review is provided in the Independent Assurance Report by the Audior-Ceneral in **Part** 3 of this report.

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- Vessel 8 (Kiribati) Keel Laying milestone achieved in August 2019 and Launch milestone achieved in April 2020
- Vessel 9 (Tonga) Keel Laying milestone achieved in November 2019
- Vessel 10 (Papua New Guinea) Keel Laying achieved in February 2020

Due to the Covid-19 global pandemic and resulting international travel restrictions, delivery of Vessel 7 to the nation of Palau (initially scheduled for May 2020) has been delayed and is currently being planned for September 2020. A delay to delivery of Vessel 8 to the nation of Kiribati (currently scheduled for August 2020) is also expected due to Covid-19.

Subsequent vessels are to be delivered and gifted at a rate of one every three to four months through to the last vessel delivery scheduled for late 2023.

To date the prime contractor key milestones have been met in alignment with the contract schedule, with the exceptions to this being:

- Delivery of the first vessel which was approximately 5 weeks later than contracted as a result of delays in establishing a steel
 production facility, vessel production activities and the resolution of first of class issues. This delay incurred a corresponding
 delay to achievement of IMR/IOC which was achieved on 30 November 2018.
- Delivery of Vessel 7 (and potentially Vessel 8) which will be approximately 4 months later than contracted as a result
 of international travel restrictions due Covid-19 referred to above.

To date, the milestones within the Project Materiel Acquisition Agreement (MAA) have been achieved, with the exception to Materiel Release (MR) 7. MR7 was scheduled for May 2020 and will be achieved when Vessel 7 is delivered to Palau, currently planned for September 2020.

Aspects of the project involving Pacific Island Country Infrastructure upgrades have been completed in PNG (October 2019), however Covid-19 global pandemic international travel restriction has delayed further upgrades in other Pacific Island Countries as Contractors cannot mobilise to site to conduct the work.

Disposal of the existing Pacific Patrol Boats is progressing in alignment with project needs.

Materiel Capability Delivery Performance

The first six vessels have been delivered to their recipient nations. COVID-19 caused delay to delivery of the vessel to Palau and is expected to delay delivery of the vessel to Kiribati. However, these delays are able to be accommodated within the overall project delivery schedule and are not expected to impact the project's achievement of Final Materiel Release.

Note

Forecast dates and capability assessments are excluded from the scope of the Auditor-General's Independent Assurance Report.

1.3 Project Context

Background

SEA 3036 Phase 1, Pacific Patrol Boat Replacement Project was initiated in 2014 to replace the 22 Pacific Patrol Boats (PPB) that were gifted to 12 Pacific Island Countries (PIC) between 1987 and 1997 under the auspices of the Pacific Maritime Security Program (PMSP). The project was mandated to deliver a new single class of vessel, built to contemporary regulatory standards of steel hulled construction, able to operate year round and enable basic local maintenance and repair in each nation.

The participating nations are Palau, Federated States of Micronesia (FSM), Republic of Marshall Islands (RMI), Papua New Guinea (PNG), Solomon Islands, Kiribati, Tuvalu, Vanuatu, Fiji, Tonga, Samoa and Cook Islands. The Project will build and deliver 21 PPB Replacement (PPB-R) vessels for 13 nations. The 13th nation is Timor-Leste that was not part of the original PPB Program but was offered two (2) PPB-R vessels by the Australian Government.

The PMSP aims to enhance practical cooperation across the South Pacific and build on the success of the PPB Program by broadening and strengthening the regions' capability to respond to issues such as maritime security, fisheries protection and transnational crime. Along with the PPB-R the PMSP will enhance cooperation through support to regional coordination centres and the provision of integrated aerial surveillance.

A Request for Tender was released in March 2015 for up to 21 PPB-R vessels no longer than 40 metres, built to a Commercial Standard with a steel hull. Similar to the current PPBs, the new vessels were to be easy to operate and maintain. The tender also included a support contract for an initial period of 7 years. The tender closed in June 2015, evaluations were completed in September 2015 with an Offer Definition and Improvement Activity concluded in January 2016. Austal Ships Pty Ltd was the preferred tenderer.

Combined Pass Project Approval was achieved in April 2016. Both the Acquisition and Support Contracts were signed with Austal Ships Pty Ltd in May 2016. The initial Acquisition Contract was for 19 vessels with a costed option for an additional two (2) PPB-R vessels, as Timor-Leste had not accepted the offer of two (2) vessels at contract signature. In December 2017, Timor-Leste accepted the offer and the Project Office exercised the costed option, through the execution of a contract change in April 2018.

Construction of the first vessel commenced in April 2017 with launch conducted ahead of schedule in May 2018 and Acceptance by the Commonwealth (combined Initial Materiel Release and Initial Operational Capability) in November 2018. Final Materiel Release/Final Operational Capability will be achieved when the last vessel is accepted by the Commonwealth currently planned for October 2023.

Due to a delay in the acceptance and handover of the first boat of approximately five weeks, caused by the establishment of a dedicated steel production facility and resolution of first of Class issues, Liquidated Damages have been accrued. Agreement has also been reached on provision of goods and services in kind to the Commonwealth in alignment with the value of Liquidated Damages accrued.

In addition, infrastructure upgrades necessary to enable safe and secure berthing of the new vessels are required for all nations receiving the PPB-R vessels. The project is scoped and funded to complete minor infrastructure upgrades to existing infrastructure and major upgrades (inclusive of Timor-Leste upgrades) are to be funded as part of Defence's international engagement through the Defence Cooperation Program.

The first two infrastructure contracts jointly funded (joint scope) by the project and the DCP have been awarded and works are underway. The first contract for delivery of upgrades in PNG, established in September 2018, has now been completed and was opened by the Minister of Defence in October 2019. The second contract for delivery of upgrades in Tuvalu, Tonga, Samoa, Fiji, Kiribati, Cook Islands and Vanuatu was established in February 2019 and is currently underway.

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The project is only funded and scoped to deliver minor infrastructure upgrades. To standardise infrastructure delivery across the Pacific, it was planned to transfer the responsibility for execution of the infrastructure upgrades from the project to Indo-Pacific Enhanced Engagement (IPACE) Branch within Defence's International Policy Division. This was agreed and officially endorsed in September 2019.

Uniqueness

The PPB-R is a vessel being built to commercial standards that will be gifted to 13 nations. The vessel is being built to International Maritime Orders (IMO) requirements, under the Australian Maritime Safety Authority (AMSA) flag. Lloyds Register is the classification society and the vessel will meet class requirements. However, ultimately the PPB-R will not be put into class. The Project's Capability Manager is Navy with International Policy as the Sponsor of the PPB-R Project and the Pacific Maritime Surveillance Program. Once gifted, each vessel will become a sovereign asset of the recipient nations.

Major Risks and Issues

The Project is currently managing an issue related to Pacific nation crews unable to travel to Australia for conversion training and receive the PPB-R vessel.

The Project has identified one High risk relating to the COVID-19 pandemic impact with public health and supplier capabilities on project deliverables, and has retained another High risk, relating to current PPB movement to Australia.

The Project has retired all risks and issues relating to Infrastructure with these being transferred to IPACE for future management. Issue raised regarding the return of the second Tongan PPB is retired as the vessel arrived in Australia on 12 May 2020 for disposal.

Other Current Related Projects/Phases

N/A Note

Major risks and issues are excluded from the scope of the Auditor-General's Independent Assurance Report.

Section 2 – Financial Performance

2.1 Project Budget (out-turned) and Expenditure History

	et (out-turned) and Expenditure History				
Date	Description	\$m	Notes		
	Project Budget				
Aug 14	Original Approved	5.7	1		
Jan 15	Real Variation – Transfer	1.2	2		
May 16	Government Combined Pass Approval	497.6			
	Total at Second Pass Approval (or key Government pre-Second Pass	504.	5		
	Approval)				
Jun 20	Exchange Variation	(0.2)		
Jun 20	Total Budget	504.	3		
	Project Expenditure				
Prior to Jul 19	Contract Expenditure - Austal	(97.3)			
	Other Contract Payments/Internal Expenses	(15.0)	3		
		(112.3)		
FY to	Contract Expenditure - Austal	(57.8)			
Jun 20	Other Contract Payments/Internal Expenses	(8.7)	4		
Jun 20	Total Expenditure	<u>(66.5</u> (178.8	/		
		(<u>,</u>		
Jun 20	Remaining Budget	325.	5		
Notes					
	amount was for Initial Pass Project Approval.				
	sfer of funding to Defence Materiel Organisation, now known as Capability Ad	equisition and Sustainme	nt Group, to		
supp	ort Offer Definition Improvement Activity and Anthropometric Study.				
	r contract payments and expenditure comprises of Pre Combined Pass ex		other project		
	ort contracted staff costs (\$7.4m), infrastructure costs (\$3.8m) and other direct				
	r contract payments and expenditure includes infrastructure costs of (5.6m),	project support contracte	d staff costs		
of (\$3	of (\$3.0m) and other direct project costs of (\$0.1m).				

2.2A In-year Budget Estimate Variance

Estimate PBS \$m	9	Estimate PAES \$m	Estimate Final Plan \$m	Explanation of Material Movements	
F DS φIII	78.0	78.2		PBS – PAES: \$0.2m due to foreign exchange fluctuations.	
				PAES – Final Plan: \$0.1m due to foreign exchange fluctuations.	
Variance \$m		0.2	0.1	Total Variance (\$m): 0.1	
Variance %		0.3	0.1	Total Variance (%): 0.1	

2.2B In-year Budget/Expenditure Variance

Estimate Final Plan \$m	Actual \$m	Variance \$m	Variance Factor	Explanation
r mai r iair oiri		(11.6)	Australian Industry	Primarily due to the reprograming of
			Foreign Industry	spares and equipage procurement and
			Early Processes	Contract Change Proposals. Delays in
			Defence Processes	Infrastructure and Vessel 7 Acceptance
			Foreign Government	due to international travel restrictions
			Negotiations/Payments	brought on by the COVID-19 pandemic.
			Cost Saving	
			Effort in Support of	
			Operations	
			Additional Government	
			Approvals	
78.1	l 66.5	(11.6)	Total Variance	
		(14.9)	% Variance	

Contractor		Signature	re Price at		Type (Price	Form of	Notes
		Date	Signature \$m	30 Jun 20 \$m	Basis) Contract		
Austal Ship	s Pty Ltd	May 16	321.1	360.6	Fixed	ASDEFCON (Complex)	1
Notes							
1				ctual expenditure to for indexation (where		nd remaining comm	nitment at
Contractor		Quanti	ties as at	Scope			Notes
	S		30 Jun 20				
Austal Ship	s Pty Ltd	19	21 PPB-R vessels, conversion training and associated support system products.				1
Major equip	ment accepte	d and quantities to	30 Jun 20				
One G	uardian class	Patrol Boat gifted	to Papua New Guine	ea.			
One G	uardian class	Patrol Boat gifted	to Tuvalu.				
One G	uardian class	Patrol Boat gifted	to Tonga.				
One G	uardian class	s Patrol Boat gifte	ed to Samoa.				
One G	uardian class	s Patrol Boat gift	ed to Solomon Islai	nds.			
One G	uardian class	s patrol Boat gifte	ed to Fiji.				
Notes			<u>,</u>				

Section 3 - Schedule Performance

3.1 Design Review Progress Major System / Platform Original Achieved / Variance Review Current Notes Variant Planned Planned Forecast (Months) System Requirement Mission System Aug 16 N/A Aug 16 0 Conduct Support System Mission System N/A Nov 16 Nov 16 0 1 Preliminary Designs Oct 16 N/A Oct16 0 Conduct Support System N/A May 17 May17 0 1 Mission System Detailed Design Feb 17 N/A Feb17 0 Conduct Support System N/A Nov 17 Nov17 0 1 Notes 1

A contract change was executed in November 2016 to introduce the conduct of Support System System Requirement Review, Support System Preliminary Design Review and Support System Detailed Design Review.

3.2 Contractor Test and Evaluation Progress

Test and Evaluation	Major System / Platform Variant	Original Planned	Current Planned	Achieved / Forecast	Variance (Months)	Notes
Harbour Acceptance	PPBR Boat 1	Jul 18	N/A	Oct 18	3	1
Trials (HATs)	PPBR Boat 2-5	Aug 19	N/A	Sep 19	1	
Complete	PPBR Boat 6-9	Aug 20	N/A	Aug 20	0	
	PPBR Boat 10-13	Aug 21	N/A	Aug 21	0	
	PPBR Boat 14-18	Oct 22	N/A	Oct 22	0	
	PPBR Boat 19-21	Jul 23	N/A	Jul 23	0	
Acceptance	PPBR Boat 1	Oct18	N/A	Nov 18	1	1,2,3
	PPBR Boat 2-5	Nov 19	N/A	Nov 19	0	3
	PPBR Boat 6-9	Nov 20	N/A	Oct 20	(1)	3
	PPBR Boat 10-13	Oct 21	N/A	Oct 21	0	3
	PPBR Boat 14-18	Dec 22	N/A	Dec 22	0	3
	PPBR Boat 19-21	Oct 23	N/A	Sep 23	(1)	3

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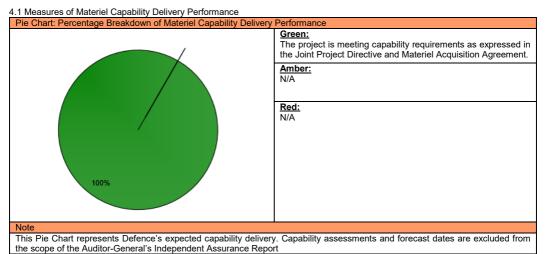
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Notes	
1	The variance of three months is primarily due to equipment supply chain delays and first of class issues with set-to-work activities.
2	Testing of Boat 1 includes operation-like test activities in advance of Acceptance of Boat 1.
3	Acceptance marks the successful completion of all tests and crew conversion training. The Commonwealth accepts the vessel from the contractor and then gifts the vessel to the receiving nation.

3.3 Progress towards Materiel Release and Operational Capability Milestones

.3 Progress towards Materiel Release and				
Item	Original Planned	Achieved/Forecast	Variance (Months)	Notes
Initial Materiel Release (IMR)	Oct 18	Nov 18	1	1,2 3
Initial Operational Capability (IOC) Oct 18 Nov 18 1				
Final Materiel Release (FMR)	Nov 23	Nov 23	0	1,2
Final Operational Capability (FOC)	Sep 23	Nov 23	2	3,4
Notes				
 IMR and FMR dates were not so 				
2 IMR and FMR will be achieved a				
3 IOC and FOC will be achieved simultaneously with IMR and FM for the first vessel, leading to a d	R. The variance of one mor elay to delivery.	nth is a result of delayed cor	nmencement of SATS a	and HATS
4 The variance of two months is a	result of the now contracted	delivery dates for the two a	dditional vessels for Tin	nor-Leste
Schedule Plan at Government Approval			■Approva ■IMR	al
Schedule Plan at 30 June 2020			■IOC ■FMR ■FOC	
91-92-91-91-91-91-91-91-91-91-91-91-91-91-91-	Jun-17 Jun-18 Jun-19	Jun-20 Jun-21 Jun-23	Jun-24	
	r a ra • "	0	D (
Forecast dates in Section 3 are excluded	from the scope of the Audito	or-General's Independent As	ssurance Report.	

Section 4 - Materiel Capability Delivery Performance



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4.2 Constitution of Material Release and Operational Capability Milestones

Item	Explanation	Achievement
Initial Materiel Release (IMR)	First vessel and associated support system technical documentation, initial spares and logistics documentation delivered and accepted by the Commonwealth. IMR was achieved 30 November 2018.	Achieved
Initial Operational Capability (IOC)	First vessel accepted into the Pacific Island Country operational service. IOC was achieved 30 November 2018.	Achieved
Final Materiel Release (FMR)	Last Vessel (21) delivered, completed delivery of all remaining Acquisition Project Support deliverables and accepted by the Commonwealth including completion of transition tasks in accordance with the PPB-R Transition Plan. FMR is forecast to be achieved in November 2023.	Not yet achieved
Final Operational Capability (FOC)	All vessels accepted into their Pacific Island Country operational service. FOC is forecast to be achieved in November 2023.	Not yet achieved

Section 5 -	Major	Risks	and	Issues
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5 1 Major Project Risks

5.1 Major Project Risks	
Identified Risks (risk identified by standard project risk manag	ement processes)
Description	Remedial Action
There is a chance the infrastructure work required in each Pacific Island Country will not be completed prior to the arrival of the replacement vessels leading to an impact on reputation. This risk is relevant to the Pacific Maritime Security Program.	Risk retired in Project Risk Log. Execution for Infrastructure Contracts has been transitioned from the Project to IPACE, Infrastructure and Contracting as at 06 Sep 2019. IPACE I&C is the risk/issue owner and will manage this risk/issue. IPACE I&C will be reporting on these program risks/issues in the Integrated Project Team meetings (held fortnightly) and Project Steering Group meetings (held biannually).
There is a risk that the current PPBs will be either unable to transit to Australia or moved to Australia out of alignment with current planning leading to an impact to the phasing of Disposals costs incurred as part of the overall Project Budget.	Engage with Pacific Island Countries (PICs) & Maritime Surveillance Adviser and Technical Adviser via International Policy Division and Pacific Patrol Boat Systems Program Office to gain earliest advice on risk realisation.
	Flexibility has been incorporated into the PPB Disposal contract signed 6 July 2018, however this is limited in scope. Funds have been made available to Materiel Logistics Disposal and Sales Branch (MLDS) for undertaking movement of vessels unable to transit to the disposal site under own power. These funds are to enable MLDS to promptly arrange movement of boats so as to avoid the risk of Disposals Contract costs being incurred. PPBSPO to conduct material condition assessments and advise on seaworthiness to sail.
Emergent Risks (risk not previously identified but has emerge	d during 2019-20)
Description	Remedial Action
There is a chance that project deliverables will be affected by the COVID-19 pandemic leading to an impact on project scope, schedule and cost.	
	 Defence: WHS policy, flexible work arrangements, intelligence. Health: public health policy, restrictions and advice. Foreign Affairs and Trade: country and travel advice. Home Affairs: travel restrictions and border control. State/Local Governments' restrictions.

Description	Remedial Action
The acceptance of GCPBs has been affected by provision of crews to Austal for conversion training leading to an impact on project milestones.	PIC Government policies and restrictions Risk Management Plan Government Departments:
	 Defence: WHS policy, flexible work arrangements, intelligence. Health: public health policy, restrictions and advice. Foreign Affairs and Trade: country and travel advice. Home Affairs: travel restrictions and border control. State/Local Governments' restrictions.

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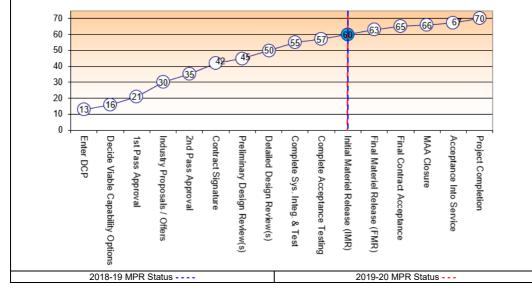
The scope of Pacific Maritime Security Program infrastructure works required exceeds those to be implemented by the SEA3036 Phase 1 Project (using allocated funding) resulting in the inability for GCPB vessels to dock and remain docked in a safe and secure manner without significant inefficiency at all designated PIC home berths. This issue is relevant to the Pacific Maritime Security Program.	Issue retired in Project Risk Log. Execution for Infrastructure Contracts has been transitioned from the Project to IPACE, Infrastructure and Contracting as at 06 Sep 2019. IPACE I&C is the risk/issue owner and will manage this risk/issue. IPACE I&C will be reporting on these program risks/issues in the Integrated Project Team meetings (held fortnightly) and Project Steering Group meetings (held biannually).
Infrastructure works to be executed for Papua New Guinea were not completed in advance of the first GCPB (Ted Diro) arriving in country (at HMPNGS Tarangau), with a resultant minor impact to wharf operations and potential associated impact to the PNG international relationship. This issue is as a result of the realised first risk at Section 5.1.	Issue retired in Project Risk Log. Execution for Infrastructure Contracts has been transitioned from the Project to IPACE, Infrastructure and Contracting as at 06 Sep 2019. IPACE I&C is the risk/issue owner and will manage this risk/issue. IPACE I&C will be reporting on these program risks/issues in the Integrated Project Team meetings (held fortnightly) and Project Steering Group meetings (held biannually).
The second Tongan PPB (VOEA PANGAI) is due into the disposal site in Jul 19 and will not be able to transit.	Issue retired in Project Risk Log. VOEA PANGAI towed to Port Macquarie, NSW and transferred to Birdon Marine for disposal on 12 May 2020.
Note	

Major risks and issues in Section 5 are excluded from the scope of the Auditor-General's Independent Assurance Report.

Section 6 – Project Maturity

6.1 Project Maturity Score and Benchmark

		Attributes							
Maturity Score		Schedule	Cost	Requirement	Technical Understanding	Technical Difficulty	Commercial	Operations and Support	Total
Project Stage	Benchmark	10	8	8	8	9	8	9	60
Initial Materiel	Project Status	8	8	9	9	9	8	9	60
Release	Explanation	 Schedule: delivery of Boat 01 was delayed from 24 Oct 2018 to 30 Nov 2018, representing an approx. 5 week delay to Initial Material Release and coincidently Initial Operational Capability. IMR and IOC were achieved on 30 Nov 2018 Requirement: The design has been shown to meet all functional and performance requirements and has been accepted into service by the first three recipient nations 							
		Technical Understanding: The design is complete and the first three vessel have been accepted by Defence and transferred to recipient nations.							



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Section 7 - Lessons Learned

7.1 Key Lessons Learned	
Project Lesson	Categories of Systemic Lessons
Allocate schedule allowance to enable ramp-up and learning of Defence requirements for Contractors inexperienced with Defence contracting templates.	Schedule Management
Develop, maintain and leverage positive Contractor relationships.	Contract Management
Use of review teams for assurance on Contract Development when tailoring Defence contracting templates.	Requirements Management
Work with Contractor to ensure the broader implications of key milestone delay are understood and encourage early advice on delay.	Schedule Management

Section 8 – Project Line Management

8.1 Project Line Management as at 30 June 2020

Position	Name
Division Head	Ms Sheryl Lutz
Branch Head	Mr. Peter Croser
Project Director	Mr. David Kingston

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