Project Data Summary Sheet¹

Project Number	AIR2025 Phase 6
Project Name	JINDALEE OPERATIONAL RADAR NETWORK (JORN) MID- LIFE UPGRADE
First Year Reported in the MPR	2020-21
Capability Type	Upgrade
Capability Manager	Chief of Air Force
Government 1st Pass Approval	Dec 15
Government 2nd Pass Approval	Dec 17
Budget at 2nd Pass Approval	\$1,117.9m
Total Approved Budget (Current)	\$1,285.6m
2023–24 Budget	\$96.9m
Complexity	ACAT II



Section 1 – Project Summary

1.1 Project Description

Australia's Jindalee Operational Radar Network (JORN) is a long-range Over the Horizon Radar (OTHR) that supports the Australian Defence Force's (ADF) air and maritime operations, strategic surveillance and search and rescue operations. Project AIR2025 Phase 6 delivers a major mid-life redesign and upgrade by modernising JORN, including the command and control system operated from the Battlespace Surveillance Centre at Royal Australian Air Force (RAAF) Base Edinburgh and the three radar sites located at Longreach in Queensland, Laverton in Western Australia and Alice Springs in the Northern Territory. Other vital supporting infrastructure including the extensive lonospheric sounder network will also be upgraded.

The project addresses obsolescence, improves system performance, provides a more contemporary system architecture and will reduce the total cost of ownership. The tranches in execution are systems engineering and design including the upgrade of the first radar and delivery of a new command and control system (Initial Operational Capability (IOC) Tranche, formally Tranche 2); and serial upgrade of the remaining two radars (Tranches 3 and 4).

1.2 Current Status

Cost Performance

In-vear

As at 30 June 2024 Financial Year (FY) 2023-24 expenditure was \$96.0m against the forecast planned expenditure of \$96.9m. The variation is due to BAE Systems Australia Ltd being ahead of their forecasted costs, the non-commitment of the High Power Amplifiers (HPA) phase 3 activity and other minor variances leading to the under achievement against budget of \$0.9m.

Project Financial Assurance Statement

As at 30 June 2024, AIR2025 Phase 6 has reviewed the approved scope and budget for those elements required to be delivered by Defence. Having reviewed the current financial contractual obligations of Defence for this project, current known risks and estimated future expenditure. Defence considers as at the reporting date, there is sufficient budget including contingency remaining for the project to complete against the agreed scope.

<u>Contingency Statement</u> The project has not applied contingency in FY 2023-24.

Schedule Performance

Since implementing an Alternate Delivery Strategy (ADS) in late 2021, the project has been delivering ahead of contracted dates within the revised schedule to IOC and retains project float against major contracted milestones to IOC. Key achievements over FY 2023-24 include:

- Achievement of systems engineering milestones.
- Release of the new Operations Centre demonstrator. .

BAE Systems Australia Ltd and Defence continue to work collaboratively to improve the delivery performance of the JORN Phase 6 program. This includes evaluating opportunities to improve the efficiency of delivery through tailoring of the Australian Standard for Defence Contracting to better align to a 'continuous capability delivery' model.

Challenges in the resource market are expected to continue to impact the JORN Project, albeit this is being mitigated via an effective recruitment campaign by BAE Systems Australia Ltd.

Materiel Capability/Scope Delivery Performance

This project has started delivering materiel capability as noted in Section 1.2 - Schedule Performance.

Notice to reader

1. Forecast dates and Sections: 1.2 (Materiel Capability/Scope Delivery Performance), 1.3 (Major Risks and Issues), 4.1 (Measures of Materiel Capability/Scope Delivery Performance), and 5 (Major Risks and Issues) are excluded from the scope of the ANAO's review of this Project Data Summary Sheet. Information on the scope of the review is provided in the Independent Assurance Report by the Auditor-General in Part 3 of this report

Project Data Summary Sheets Auditor-General Report No.20 2024-25 2023-24 Major Projects Report The current JORN capability remains operational while the project is progressing. As part of the ADS, elements of the system will be introduced incrementally, designed to accelerate the delivery of upgraded capability to Air Force. This strategy has resulted in the successful deployment of a new Operations Centre demonstrator. The project is now focused on the incremental delivery of upgrading radar sites and associated infrastructure.

Forecast dates and capability assessments are excluded from the scope of the Auditor-General's Independent Assurance Report.

1.3 Project Context

Note

Background

AIR2025 Phase 6 is a complex sovereign development program leveraging Defence Science and Technology Group (DSTG) developed technology. A collaborative relationship between Defence and the prime contractor, BAE Systems Australia Ltd, has been critical to success. Despite the orgoing positive client-supplier relationship, the project has experienced significant schedule challenges during the initial three years of the project, particularly within the systems engineering program (other key streams of activity including hardware and software development remain on track). As a result of the persistent delays, AIR2025 Phase 6 became a Project of Interest in September 2019.

Following completion of a bottom-up re-baseline of the schedule in late 2019 which indicated a potential significant delay to IOC, Defence and BAE Systems Australia Ltd agreed to collaboratively undertake an analysis to understand the cause of additional effort estimates and identify a new approach to deliver the project. This resulted in developing an ADS, which utilised the mature and proven product development completed to date with the intent of rolling out elements of the system as they were developed to progressively retire risk.

In April 2021, BAE Systems Australia Ltd delivered a costed Contract Change Proposal (CCP) to incorporate the ADS as the new program performance measurement baseline into the contract up to the IOC milestone. Defence conducted a detailed evaluation and negotiation that resulted in BAE Systems Australia Ltd submitting a revised CCP in September 2021, which was assessed by Defence and executed in December 2021.

Since execution of the CCP in December 2021, BAE Systems Australia Ltd has implemented the ADS (now termed the Iterative Delivery Strategy) against the contracted deliverables, with a view to delivering hardware and software to Defence as early as possible. A second Integrated Baseline Review was conducted in June 2022 (completed in early July 2023) against the revised contracted performance baseline and has demonstrated the project schedule to IOC is achievable.

To date BAE Systems Australia Ltd has been performing well and delivering ahead of the revised contracted milestone dates. BAE Systems Australia Ltd and the Commonwealth are working collaboratively to identify efficiencies to reduce risk to ensure agreed contract delivery dates are met.

Uniqueness

Note

With initial experimentation and development commencing over 50 years ago within the DSTG, a world-leading OTHR capability has been established in collaboration with Australian Industry, providing significant Defence capability and economic value to the nation. Project AIR2025 Phase 6 relies on a highly skilled and specialised workforce to design and develop High-Frequency Radar technology. The ability to attract and retain a skilled Industry and Defence workforce is a key enabler to successful project delivery.

Defence, rather than BAE Systems Australia Ltd, retains responsibility for key aspects of the JORN system-level performance under the project arrangement due to Defence providing to BAE Systems Australia Ltd specific software elements as mandated Government Furnished Material that directly impact the performance of the JORN System, such as signal processing software.

Major Risks and Issues

The current major project risks and issues subject to remedial action are:

- · Cost pressures are being experienced within elements of the project.
- There is a risk that other project factors (e.g. scope changes, inexperienced resources, supply chain issues etc.) will result in cost increases to the project.
- There is a risk of cost increases associated with the upgrade of the second and third radars post IOC.
- There is a risk that the project budget might be insufficient due to the impact of inflation as the budget at project approval was
 out-turned against a fixed inflation rate.

Other Current Related Projects/Phases

Major risks and issues are excluded from the scope of the Auditor-General's Independent Assurance Report.

Project Data Summary Sheets Auditor-General Report No.20 2024–25

2023-24 Major Projects Report

Section 2 – Financial Performance²

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Notice to reader

2. As per the JCPAA 2023-24 MPR Guidelines, financial figures in the PDSS have been rounded to one decimal point. Section 2 financial tables may include totals and percentages that are impacted due to the rounding of the original financial data.

AIR2025 Phase 6

2.2A In-year Budget Estimate Variance

Estimate PBS \$m	Estimate PAES \$m	Estimate Final Plan \$m	Explanation of Material Movements
93.3	115.0	96.9	Portfolio Budget Statements (PBS) to Portfolio Additional Estimates Statements (PAES) Variation primarily due to HPA Budget Transfer, BAE Systems Australia Ltd Milestone and Direct Cost movements and other minor variances.
			<u>PAES to Final Plan</u> Variation due to BAE Systems Australia Ltd Milestone movements and other minor variances.
Variance \$m	21.7	(18.1)	Total Variance (\$m): 3.6
Variance %	23.3	(15.7)	Total Variance (%): 3.9

2.2B In-year Budget/Expenditure Variance

Estimate Final Plan \$m	Actual \$m	Variance \$m	Variance Factor	Explanation
		(0.9)	Australian Industry	The project has year to date variance
		-	Foreign Industry	due to a combination of the following
		-	Early Processes	BAE Systems Australia Ltd being
		-	Defence Processes	ahead of Direct Cost spend.
		-	Foreign Government Negotiations/Payments	The non-commitment of the HPA Phase 3 activity.
		-	Cost Saving	 Other minor variations during the
		-	Effort in Support of Operations	and Commonwealth management
		-	Additional Government Approvals	costs.
96.9	96.0	(0.9)	Total Variance	
		(0.9)	% Variance	

2.3A Details of Project Major Contracts - Price

0		Signature	Pric	e at	Type	Form of	Natas
Contra	ctor	Date	Signature \$m	30 Jun 24 \$m	(Price Basis)	Contract	Notes
Lockhe	ed Martin	Mar 18	15.1	78.3	Variable	Standard Defence	1, 2
Austra	lia Pty Ltd					Contract	
BAE \$	Systems Australia	Mar 18	455.9	661.4	Variable	Standard Defence	2, 3
Ltd						Contract	
Jacobs	s Australia Pty Ltd	Dec 18	25.0	58.2	Variable	Standard Defence	2, 4
– IWP						Contract	
Notes							
1	The price at 30 Ju	une 2024 has ir	creased from th	ne initial contrac	t price of \$15.1m to	o \$78.3. This change	e is due to an
	increase in require	d contractor per	sonnel to suppor	rt the program, a	n increase to the co	ntract term from three	e years to nine
	years and the app	lication of an ani	nual price adjust	ment to the cont	ract.		
2	Contract value as	at 30 June 2024	is based on act	ual expenditure	to 30 June 2024 and	d remaining commitn	nent at current
	budgeted exchange rates and includes adjustments for indexation (where applicable).						
3	3 The Contract Value at the previous PDSS at 30 June 2023 was \$651.9m. The Contract Value as at 30 June 2024 is						June 2024 is
	\$661.4m due to minor CCPs \$8.3m and other changes \$1.2m.						
4	Contract value is	the estimated	project share of	the Branch IW	P contract and is	based on the estim	ate of project
	expenditure to the end of December 2024. This contract is expected to increase as further work packages are agreed.						

2.3B Details of Project Major Contracts - Contracted Quantities and Scope

Contractor	Contracted Quantities as at		Saana	Notoo
Contractor	Signature	30 Jun 24	Scope	Notes
Lockheed Martin Australia Pty Ltd	N/A	N/A	Provide specialist engineering resources to facilitate Defence's execution of AIR2025 Phase 6.	-
BAE Systems Australia Ltd	N/A	N/A	AIR2025 Phase 6 Prime Contractor that includes (but not limited to) the replacement of obsolescent systems, a new human-machine interface and new diagnosis and management systems.	-
Jacobs Australia Pty Ltd – IWP	N/A	N/A	Service based IWP.	-
Major equipment accepted	d and quantities	to 30 Jun 24		
Nil				

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Summary

The project has contracted Australian Industry Capability (AIC) targets based on opportunities to maximise internationally competitive Australian industry involvement, which is captured in Lockheed Martin Australia Pty Ltds AIC Plan in support of engineering services.

The project has contracted AIC targets based on opportunities to maximise internationally competitive Australian industry involvement, which is captured in BAE Systems Australia Ltd AIC Plan in the support of their design, manufacturing, and integration, activities.

The project has no contracted AIC targets or AIC Plan for Jacobs Australia Pty Ltd as they are one of several contractors under the CASG-wide Major Service Provider contract that provides above the line work force to projects.

Note

AIC Plans for contracts worth more than \$20 million are published on Defence's website. Australian Industry Capability is excluded from the scope of the Auditor-General's Independent Assurance Report.

Section 3 – Schedule Performance

3.1 Design Review Progress

Review	v	Major System/Platform Variant	Original Planned	Current Contracted	Achieved/ Forecast	Variance (Months)	Notes
Syster Requir	n rements	JORN Mission and Support System	Jan 19	N/A	Sep 19	8	1, 2
Syster Definit	stem JORN Mission and Support Jan 19 N/A Jun 20 sfinition System				Jun 20	17	1, 2
Prelim Desigr	eliminary JORN Mission and Support sign System		Oct 19	NFP	NFP	NFP	3
Detaile Desigr	ed า	JORN Mission and Support System	Jun 20	NFP	NFP	NFP	3
Suppo Syster Detaile Desigr	rt n ed n	JORN Mission and Support System	Dec 20	NFP	NFP	NFP	3
Notes							
1	The original schedule included a Combined System Requirements Review and System Definition Review scheduled for January 2019. These were agreed to be de-coupled in December 2018 and finalised through a CCP. The original contracted date of January 2019 did not change.						
2	2 The project experienced persistent lag in execution of the systems engineering program. Key drivers for the delays are predominantly attributed to the underestimation of JORN systems engineering complexity and required design effort.						the delays are sign effort.
3	A CCP t realisation	o reflect the ADS was executed in on are Not For Publication (NFP).	December 2021	reflecting revise	d schedule date	s. Forecast date	es for capability

3.2 Contractor Test and Evaluation Progress

0.2 Contractor						
Test and Evaluation	Major System/Platform Variant	Original Planned	Current Contracted	Achieved/ Forecast	Variance (Months)	Notes
Modification Readiness Review 1	Radar 1 & Operations Centre	Sep 21	NFP	NFP	NFP	1
System Acceptance	Radar 1 & Operations Centre	Jan 24	NFP	NFP	NFP	1
Modification Readiness Review 2	Radar 2	May 24	NFP	NFP	NFP	1
System Acceptance	Radar 2	NFP	NFP	NFP	NFP	1
Modification Readiness Review 3	Radar 3	NFP	NFP	NFP	NFP	1
System Acceptance	Radar 3	NFP	NFP	NFP	NFP	1
Notes						
1 A CCI realis	P to reflect the ADS was executed in ation are NFP.	December 2021	reflecting revise	d schedule date	s. Forecast date	s for capability

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Item		Original Planned Achieved/Forecast		Variance (Months)	Notes
Initial Materiel Release	(IMR)	Jan 24	NFP	NFP	1
Initial Operational Capa	bility (IOC)	Apr 24	NFP	NFP	1
Materiel Release 2 (MF	22)	NFP	NFP	NFP	1
Operational Capability	2 (OC2)	NFP	NFP	NFP	1
Final Materiel Release	(FMR)	NFP	NFP	NFP	1
Final Operational Capa	bility (FOC)	NFP	NFP	NFP	1
Notes					
1 A CCP to reflect realisation are I Approved / Original Abbroval	t the ADS was executed in NFP. Sci	December 2021 reflection	ng revised schedule date	IMR	IOC
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Note

Forecast dates in Section 3 are excluded from the scope of the Auditor-General's Independent Assurance Report.

Section 4 - Materiel Capability/Scope Delivery Performance

4.1 Measures of Materiel Capability/Scope Delivery Performance



This Traffic Light Diagram represents Defence's expected capability delivery. Capability assessments and forecast dates are excluded from the scope of the Auditor-General's Independent Assurance Report.

A.2 Constitution or Materiel Release and Operational Capability Milestones						
Item	Explanation	Achievement				
Initial Materiel Release (IMR)	 The first JORN radar and supporting systems upgraded with new hardware and software. New Operations Centre that supports operation of the upgraded radar and legacy systems. Forecast dates for IMR are NFP. 	Not yet Achieved				
Initial Operational Capability (IOC)	 The first JORN radar and supporting systems upgraded with new hardware and software. New Operations Centre that supports operation of the upgraded radar and legacy systems. 	Not yet Achieved				

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	 Training to enable sufficient personnel to conduct operations has been provided. Sufficient sparing and support arrangements are in place to sustain operations. Support contracts are established for all upgraded and existing JORN systems, radar sites and the JORN Battlespace Surveillance Centre. Forecast dates for IOC are NFP. 	
Materiel Release 2 (MR2)	 The second JORN radar and supporting systems upgraded with the new hardware and software. Forecast dates for MR2 are NFP. 	Not yet Achieved
Operational Capability 2 (OC2)	 The second JORN radar and supporting systems upgraded with new hardware and software. Training to enable sufficient personnel to conduct operations has been provided. Sufficient sparing and support arrangements. Support contracts are established for all upgraded and existing JORN systems, radar sites and the JORN Battlespace Surveillance Centre. Forecast dates for OC2 are NFP. 	Not yet Achieved
Final Materiel Release (FMR)	 The third JORN radar and supporting systems upgraded with new hardware and software. Ionospheric sounder network is upgraded. Forecast dates for FMR are NFP. 	Not yet Achieved
Final Operational Capability (FOC)	 The third JORN radar and supporting systems upgraded. Achievement of all Capability Enhancement Elements. Achievement of the operational parameters as defined in the Operational Concept Document. Training to enable sufficient personnel to conduct operations in accordance with the defined level of capability and preparedness requirements is provided. Sufficient sparing and support arrangements are in place to sustain operations in accordance with the defined level of capability and preparedness requirements. Support contracts are established for all upgraded and existing JORN systems, radar sites and the JORN Battlespace Surveillance Centre. Forecast dates for FOC are NFP. 	Not yet Achieved

Section 5 - Major Risks and issues	Section	5 – 3	Majo	or Ri	sks	and	Issues
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5.1 Major Project Risks				
Identified Risks (risk identified by standard project risk management processes)				
Ref#	Description	Remedial Action		
1	There is a risk that the budget for the upgrade of some components is insufficient.	Current funding was based on early estimates and may not be sufficient to deliver replacement components. The project may propose the use project contingency for any shortfalls.		
2	There is a risk that other project factors (e.g. scope changes, inexperienced resources, supply chain issues etc.) will result in cost increases to the project.	Defence has implemented a tiered approach to project governance to ensure that changes to project costs are managed and potential opportunities to offset cost are explored including changes to delivery and assurance activities.		
3	There is a risk of cost increases associated with the upgrade of the second and third radars post IOC.	A technical contingency allocation has been identified for mitigation strategies that relate to design costs and manufacture. Effective use of a competitive supply chain approach.		
4	There is a risk that human resources required to execute the program cannot be sourced or retained impacting on program timelines.	This risk has been retired and subsumed by a System Program Office level risk being managed by the System Program Office Workforce Team.		
5	There is a risk of schedule delays to the program impacting the delivery of capability against agreed milestones.	These risks have been retired as an outcome of the AIR2025 Phase 6 risk workshop under the High Frequency Sensing System Program Office Acquisition Office risk rationalisation process.		

AIR2025 Phase 6

5.2 Emergent Risks

Emergent Risks (risk not previously identified but has emerged during 2023–24)				
Ref#	Description	Remedial Action		
1	There is risk that the project budget might be insufficient due to the impact of inflation as the budget at project approval was out-turned against a fixed inflation rate.	The project may need to access contingency funding if current funds prove to be insufficient to deliver project outcomes.		
5.3 Major Project Issues				

Ref#	Description	Remedial Action		
N/A	N/A	N/A		
Note				

Major risks and issues in Section 5 are excluded from the scope of the Auditor-General's Independent Assurance Report.

Section 6 – Lessons Learned

6.1 Key Lessons Learned

Description	Categories of Systemic Lessons
In line with Defence instruction and CASG Lessons policy, the project conducts scheduled reviews of its captured lessons information (including any observations, insights and/or lessons identified) as well as lessons information contained within the Defence Lessons Repository (DLR). The project has captured six lessons. The three lessons the project identified as systemic or strategic in nature, that have been documented in the DLR, are listed below:	N/A
DLR Lesson Type – Observation. Maintaining collaboration, transparent communication and disciplined engagement with all stakeholders is critical for managing technical requirements and effective risk management.	Program, Project & Product Management
DLR Lesson Type – Lesson Identified. Adopting a holistic 'enterprise' approach to sustaining existing capability, delivering approved projects, approving future projects, and export opportunities, ensures that allocation of limited 'enterprise' resources across Defence and industry are optimised to minimise risks to delivery.	Program, Project & Product Management
DLR Lesson Type – Observation. Traditional waterfall approaches rely on a single 'big bang' integration event close to the IMR milestone which is difficult to mitigate using sequential top-down design phase analysis. More agile approaches to program delivery allow the parties to learn together, adjust to overcome emergent technical issues within schedule and cost parameters, and deliver capability faster to the warfighter.	Program, Project & Product Management

Section 7 – Project Structure

Unit	Name
Division	Air Defence & Space Systems Division
Branch	Air & Surface Surveillance & Control Branch

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